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Provinces – Argentina

Provinces Strategy Flash

The newly proposed Income Tax Law is poised to cause a significant reduction in provincial income sources

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On Tuesday, Mr. Massa’s proposed new Income Tax law was approved in the lower house with 135 positive votes, with the measure poised to have a significant impact in the provincial space. The new legislation proposes a significant increase in the minimum monthly income needed to pay such tax, raising it to 15 minimum wages, which currently amount to around ARS 1.770.000 (roughly USD 5000 at the official FX rate, USD2400 at the BCS). Having the approval from the Lower House, which was granted by a combination of UxP, Federal Peronism, and Libertarian votes, the measure now moves to the Senate where it will be discussed by the end of next week. Approval in the Upper House does seem somewhat more complex, as numbers are not as supportive of the UxP-impulsed project. Still, we expect the law to pass, as the math, albeit slim, does allow the administration to power it through. In this context, we expect the whole UxP block to support the measure (31 seats), in addition to a fraction of the rebel block of Unidad Federal (4 seats), which should compound with another three independent senators to push the supporting caucus beyond the needed votes to 38 (the law needs 37 votes for approval). The project has already been greenlighted by the corresponding senate commission and will be discussed next Thursday by the entire Upper House. In this context, we expect the measure to pass by a slim margin, with the JxC caucus trying to form a blocking position.

Figure 1: Impact of the new Income Tax Law

Total Impact on Income	ARSmn	% of GDP
Treasury	-1,054,993	-0.30%
AFIP	-55,615	-0.02%
Judicial Power	-100,503	-0.03%
ATNs Fund	-28,715	-0.01%
Provinces	-1,687,299	-0.48%
Total	-2,927,125	-0.84%

Source: TPCG Research based on OPC

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The measure is poised to impact the 2024 budget significantly, as it is forecasted to cause a 0.84pp of GDP drop in Income sources including falls in National and Provincial Revenues. While the Income Tax is a national revenue source, it is included in the income sources that qualify to enter into the overarching Federal Coparticipation System. This means that part of the collection corresponding to the Income Tax is taken by the National Government, while another portion is redistributed to the provinces, as automatic national government transfers. The current system envisages all collection of the Income Tax to be redistributed in the following manner. 40.24% of

the total collection is assigned to the National government, 58.76% is redirected to the provinces (including CABA), while the remainder goes to finance the ATNs Fund (1%), a Deficit Compensation Fund (which receives a lump sum amount) and the AFIP, which receives a 1.9% of the tax collection prior to the redistribution. Then, in this context, the brunt of the measure will be endured by the Provinces, as the sub-sovereign space as a whole will be more affected by the newly instituted regime than the National Government. According to the calculations made by the Congress Budget Office, the measure is bound to reduce the Tax collection by -0.84pp of GDP. In accordance with the established coparticipation system, this loss is split as described above. In particular, the National Treasury will endure a -0.3pp of GDP drop in collection, which compounds with an -0.02pp loss for the AFIP, a -0.03pp drop in Judicial Power revenues, a -0.01% reduction in the ATNs fund, and finally, a -0.48pp decrease in Provincial income. These calculations are made for the 2024 period, based on the macroeconomic assumptions made in the 2024 budget presented in Congress.

Figure 2: Impact of the new Income Tax Law by province

Loss of Income	ARSmn	% of GDP	USDmn	Automatic Transfers 2024	as % of Forecasted Automatic Transfers	Automatic Transfers as % of Income	As % of Income Sources
Provinces with Outstanding USD Debt							
La Rioja	34,399	0.01%	57	505,991	6.8%	84.0%	5.7%
Jujuy	47,199	0.01%	78	703,116	6.7%	77.7%	5.2%
Tierra del Fuego	20,490	0.01%	34	301,010	6.8%	69.0%	4.7%
Chaco	82,878	0.02%	137	1,247,198	6.6%	69.6%	4.6%
Salta	63,679	0.02%	105	975,463	6.5%	67.6%	4.4%
Río Negro	41,919	0.01%	69	619,608	6.8%	64.7%	4.4%
Entre Ríos	81,118	0.02%	134	1,205,359	6.7%	57.7%	3.9%
Mendoza	69,279	0.02%	114	1,030,882	6.7%	53.5%	3.6%
Santa Fe	148,477	0.04%	245	2,248,257	6.6%	52.9%	3.5%
Córdoba	147,517	0.04%	243	2,187,967	6.7%	47.4%	3.2%
Chubut	26,274	0.01%	43	396,729	6.6%	34.9%	2.3%
PBA	364,832	0.10%	601	6,034,507	6.0%	37.6%	2.3%
Neuquén	28,834	0.01%	48	436,084	6.6%	20.3%	1.3%
CABA	40,980	0.01%	68	567,116	7.2%	10.8%	0.8%
Rest							
Santiago del Estero	68,639	0.02%	113	1,024,815	6.7%	83.0%	5.6%
Catamarca	45,759	0.01%	75	666,381	6.9%	77.7%	5.3%
San Juan	56,159	0.02%	93	824,759	6.8%	76.8%	5.2%
Formosa	60,479	0.02%	100	898,904	6.7%	77.1%	5.2%
San Luis	37,919	0.01%	62	551,105	6.9%	74.3%	5.1%
Corrientes	61,759	0.02%	102	940,582	6.6%	72.3%	4.7%
La Pampa	31,199	0.01%	51	465,066	6.7%	52.2%	3.5%
Misiones	54,879	0.02%	90	841,105	6.5%	51.4%	3.4%
Tucumán	79,038	0.02%	130	1,182,940	6.7%	46.0%	3.1%
Santa Cruz	26,274	0.01%	43	389,363	6.7%	40.2%	2.7%

Source: TPCG Research based on OPC

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We find the possible approval of the law credit negative for the entirety of the provincial space, as it compromises a significant portion of the provincial budgets, causing a major reduction in income sources. Taking a look at the programmed automatic transfers to provinces for 2024, the new Income Tax law shaves a significant proportion of this income source to several provinces. From an absolute perspective, we find the most affected provinces are PBA, Santa Fe, and Córdoba, as they are poised to receive -USD601mn, -USD245mn and -USD243mn fewer automatic transfers than what the 2024 budget stipulates. However, neither of these is the most affected by the measure, as the three provinces are not as dependent on Automatic transfers as other provinces. Compounding the drop in automatic transfers with the relative importance of this segment on the entirety of provincial income sources, we find that, on average, the provincial space is bound to lose 3.9% of its revenues due to this measure. The most affected provinces are La Rioja (-5.7% of revenues), Santiago del Estero (-5.6%) Catamarca (-5.3%), Jujuy (-5.2%), San Juan (-5.2%) and Formosa (-5.2%), with only La Rioja and Jujuy having international hard currency outstanding debt. In this category, Tierra del Fuego and Chaco will also suffer an above-average drop in revenues, of -4.7% and -4.6% respectively. On the other hand, the less affected provinces in terms of revenue should be CABA (-0.8%) Neuquén (-1.3%) PBA (-2.3%), and Chubut (-2.3%). In this context, we expect the entirety of the provincial space to suffer in the fiscal department if the law is approved and implemented. Furthermore, additional risks arise when considering the compounding effect this drop in automatic transfers could have if the next administration substantially reduces discretionary transfers, or economic activity grinds to a halt. Provincial Non-royalty tax revenue is especially sensitive to economic activity levels, and a failure from the next administration to stabilize the economy could strain activity figures, pressing the provincial fiscal position even harder, especially as a majority of public spending in the provinces is both inflexible and indexed (salaries and opex). Regarding the first issue of discretionary transfers, PBA could be the most affected province in the space, as it does receive a large portion of the administration's discretionary funds, and the health of its fiscal balance largely depends on these. All in all, the new Income tax Law is poised to leave most

provinces in a more fragile position to withstand what will likely be a difficult end of 2023 and a rough start of 2024.

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